[~116H7847]

|                |    |   | (Original Signature of Member) |
|----------------|----|---|--------------------------------|
| 117TH CONGRESS | TT | D |                                |

2D SESSION H.R.

To create a database of eviction information, establish grant programs for eviction prevention and legal aid, and limit use of housing court-related records in consumer reports, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

| Ms. | Pressley | introduced                  | the | following | bill; | which | was | referred | to | the |
|-----|----------|-----------------------------|-----|-----------|-------|-------|-----|----------|----|-----|
|     | Com      | $_{ m mittee}$ on $_{ m -}$ |     |           |       |       |     |          |    |     |
|     |          |                             |     |           |       |       |     |          |    |     |

## A BILL

To create a database of eviction information, establish grant programs for eviction prevention and legal aid, and limit use of housing court-related records in consumer reports, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Housing Emergencies
- 5 Lifeline Program Act of 2022" or the "HELP Act of
- 6 2022".

## 1 SEC. 2. CONGRESSIONAL FINDINGS.

| 2  | The Congress finds that—                               |
|----|--|
| 3  | (1) housing is fundamentally an issue of eco-          |
| 4  | nomic and racial justice and a critical determinant    |
| 5  | of health;   |
| 6  | (2) the 2008 financial crisis was a Great De-          |
| 7  | pression-level event for Black Americans, wiping out   |
| 8  | decades of gains in Black homeownership, which has     |
| 9  | now fallen to its lowest rate since the passage of the |
| 10 | Fair Housing Act in 1968;                              |
| 11 | (3) Black borrowers were 76 percent more like-         |
| 12 | ly to have lost their home to foreclosure than White   |
| 13 | borrowers during the foreclosure crisis;               |
| 14 | (4) Black and Hispanic households continue to          |
| 15 | be about twice as likely as White households to rent   |
| 16 | their homes;   |
| 17 | (5) in 2016, 58 percent of Black household             |
| 18 | heads and 54 percent of Hispanic household heads       |
| 19 | were renting their homes, compared with 28 percent     |
| 20 | of White household heads;                              |
| 21 | (6) while cost burdens affect households of all        |
| 22 | races and ethnicities, Black and Brown renters are     |
| 23 | much more likely to be burdened, with 55 percent of    |
| 24 | Black renters considered to be rent burdened com-      |
| 25 | pared to only 43 percent of White renters;             |

| 1  | (7) Black households account for 12 percent of          |
|----|---|
| 2  | all households in the United States, but 19 percent     |
| 3  | of all renters and 26 of all renter households with     |
| 4  | extremely low incomes;                                  |
| 5  | (8) prior to the coronavirus pandemic, it was           |
| 6  | estimated that around 3.7 million evictions are filed   |
| 7  | every year, a rate of about 7 every minute;             |
| 8  | (9) across the United States, one in 20 renters         |
| 9  | faces an eviction every year, but for Black renters,    |
| 10 | the number is one in 11;                                |
| 11 | (10) every day families are displaced by the            |
| 12 | eviction crisis, a reality that is only further exacer- |
| 13 | bated by the COVID-19 pandemic and that falls           |
| 14 | disproportionately on Black renters, and particularly   |
| 15 | Black women renters;                                    |
| 16 | (11) the Department of Housing and Urban                |
| 17 | Development does not require the reporting or col-      |
| 18 | lection of eviction data, including among households    |
| 19 | in federally assisted housing, and should be required   |
| 20 | to do so;   |
| 21 | (12) the American Civil Liberties Union's anal-         |
| 22 | ysis of Eviction Lab data found that, on average,       |
| 23 | "Black renters had evictions filed against them at      |
| 24 | nearly twice the rate of White renters" and that        |
| 25 | Black women specifically were filed against for evic-   |

| 1  | tion at "double the rate of White renters or higher   |
|----|---|
| 2  | in 17 of 36 [S]tates";                                |
| 3  | (13) right to counsel is a matter of racial jus-      |
| 4  | tice, equity, and ensuring equal protection under the |
| 5  | law;  |
| 6  | (14) nationally, it is estimated that more than       |
| 7  | 81 percent of landlords are represented in housing    |
| 8  | court proceedings, compared to less than 3 percent    |
| 9  | of tenants in such proceedings;                       |
| 10 | (15) a Massachusetts COVID-19 legal help              |
| 11 | project found that when providing full legal rep-     |
| 12 | resentation to low-income tenants, 90 percent of      |
| 13 | cases closed resulted in positive outcomes, with 70   |
| 14 | percent of tenants remaining in their homes and 20    |
| 15 | percent of tenants having more time to find a place   |
| 16 | to live; and  |
| 17 | (16) a California study of the Shriver Civil          |
| 18 | Counsel Program found that 91 percent of Shriver      |
| 19 | cases ended with the eviction record sealed, 81 per-  |
| 20 | cent with the eviction not reported to a credit agen- |
| 21 | cy, and 71 percent with a neutral reference provided  |
| 22 | by the landlord, tenants in such cases saved nearly   |
| 23 | \$800 more in reduced rent and other fees while pay-  |
| 24 | ing holdover damages or attorney's fees only half as  |
| 25 | often, and 71 percent of represented clients that had |

| 1  | been required to move had obtained a new rental        |
|----|--|
| 2  | unit, compared to 43 percent of unrepresented ten-     |
| 3  | ants.  |
| 4  | SEC. 3. DATABASE OF EVICTION INFORMATION.              |
| 5  | (a) Reports by Housing Providers.—                     |
| 6  | (1) In General.—The Secretary of Housing               |
| 7  | and Urban Development shall require each State         |
| 8  | and local entity that receives covered housing assist- |
| 9  | ance to submit to the Secretary annual reports         |
| 10 | under this section regarding evictions from assisted   |
| 11 | dwelling units of the covered housing occurring dur-   |
| 12 | ing the preceding year.                                |
| 13 | (2) Contents.—Each report submitted pursu-             |
| 14 | ant to subsection (a) shall include—                   |
| 15 | (A) for each household subject to an evic-             |
| 16 | tion proceeding during the year which the re-          |
| 17 | port covers—   |
| 18 | (i) the reason or reasons that the evic-               |
| 19 | tion proceeding was undertaken and, in the             |
| 20 | case of any eviction proceeding undertaken             |
| 21 | in whole or in part based on an arrearage              |
| 22 | in rent owed, the amount of such arrear-               |
| 23 | age and the amount of the tenant's re-                 |
| 24 | quired contribution toward rent:                       |

| 1  | (ii) the date on which the household          |
|----|---|
| 2  | was ordered to be evicted;                    |
| 3  | (iii) the address of the dwelling unit        |
| 4  | from which the household was evicted;         |
| 5  | (iv) whether the household was rep-           |
| 6  | resented by legal counsel in any eviction     |
| 7  | proceeding, if such information is available; |
| 8  | (v) the number of days the household          |
| 9  | was given to vacate the dwelling unit, if     |
| 10 | such information is available; and            |
| 11 | (vi) whether a writ of execution was          |
| 12 | issued in regards to the eviction; and        |
| 13 | (B) for each individual in any household      |
| 14 | subject to an eviction proceeding during the  |
| 15 | year which the report covers—                 |
| 16 | (i) the name of the individual;               |
| 17 | (ii) the annual income of the indi-           |
| 18 | vidual in the fiscal year prior to the year   |
| 19 | during which the individual was evicted, if   |
| 20 | available;                                    |
| 21 | (iii) the disability status of the indi-      |
| 22 | vidual evicted, if available;                 |
| 23 | (iv) any available demographic infor-         |
| 24 | mation about the individual including race,   |
| 25 | ethnicity, age, and gender;                   |

| 1  | (v) any foster care history for the in-               |
|----|---|
| 2  | dividual, if available;                               |
| 3  | (vi) any serious physical health prob-                |
| 4  | lems or serious mental illness of the indi-           |
| 5  | vidual, if such information is available;             |
| 6  | (vii) any history of prior homelessness               |
| 7  | of the individual, if such information is             |
| 8  | available; and  |
| 9  | (viii) whether the individual has a                   |
| 10 | criminal record, if such information is               |
| 11 | available.  |
| 12 | (3) Data requirements.—The Secretary of               |
| 13 | Housing and Urban Development shall develop re-       |
| 14 | quirements for States and local entities that receive |
| 15 | covered housing assistance that—                      |
| 16 | (A) provide that the provision of the infor-          |
| 17 | mation being collected under this subsection          |
| 18 | shall be voluntary on the part of any individual      |
| 19 | or household who is or was a tenant in an as-         |
| 20 | sisted dwelling unit of covered housing;              |
| 21 | (B) provide limitations on how long the in-           |
| 22 | formation described in paragraph (2) shall be         |
| 23 | retained;   |
| 24 | (C) establish data privacy and security re-           |
| 25 | quirements for the information described in           |

| 1  | paragraph (2) that include appropriate meas-           |
|----|--|
| 2  | ures to ensure that the privacy of the individ-        |
| 3  | uals and households is protected and that the          |
| 4  | information, including any personally identifi-        |
| 5  | able information, is collected and used only for       |
| 6  | the purpose of submitting reports under para-          |
| 7  | graph (1); and   |
| 8  | (D) confidentiality protections for data col-          |
| 9  | lected about any individuals who are survivors         |
| 10 | of intimate partner violence, sexual assault, or       |
| 11 | stalking.  |
| 12 | (b) Database.—   |
| 13 | (1) In general.—The Secretary shall establish          |
| 14 | a database for collecting and maintaining informa-     |
| 15 | tion submitted in reports pursuant to subsection (a).  |
| 16 | (2) DISAGGREGATION.—To the extent possible,            |
| 17 | such database shall be disaggregated by the smallest   |
| 18 | census tract, block group, or block possible for the   |
| 19 | data set, and by income, race, gender, disability, and |
| 20 | all other protected classes under the Fair Housing     |
| 21 | Act.   |
| 22 | (3) Privacy protections.—The Secretary                 |
| 23 | shall establish appropriate measures regarding infor-  |
| 24 | mation in the database to ensure that, subject to      |
| 25 | paragraph (4), the privacy of the individuals and      |

| 1  | households is protected and that any personally          |
|----|--|
| 2  | identifiable information is not disclosed.               |
| 3  | (4) Research.—The Secretary may make full                |
| 4  | and unredacted information available to academic in-     |
| 5  | stitutions for the purpose of researching causes and     |
| 6  | solutions to evictions and adherence to civil rights     |
| 7  | protections.   |
| 8  | SEC. 4. ASSISTANCE FOR EVICTION RELATED LEGAL AID.       |
| 9  | There is authorized to be appropriated to the Sec-       |
| 10 | retary \$10,000,000,000 for fiscal year 2022, to remain  |
| 11 | available until expended, for assistance under the Emer- |
| 12 | gency Solutions Grants program under subtitle B of title |
| 13 | IV of the McKinney-Vento Homeless Assistance Act (42     |
| 14 | U.S.C. 11371 et seq.), to be used only for—              |
| 15 | (1) providing legal counsel for tenants subject          |
| 16 | to or at risk of eviction with regard to any eviction-   |
| 17 | related legal proceeding; and                            |
| 18 | (2) costs of any court fees associated with an           |
| 19 | eviction-related legal proceeding for a tenant (ex-      |
| 20 | cluding any attorneys fees for the attorney of the       |
| 21 | landlord of the tenant).                                 |
| 22 | SEC. 5. CONSUMER REPORTS.                                |
| 23 | (a) In General.—Section 605(a) of the Fair Credit        |
| 24 | Reporting Act (15 U.S.C. 1681c(a)) is amended by adding  |
| 25 | at the end the following:                                |

| 1  | "(9) An eviction, or any information related to            |
|----|--|
| 2  | an eviction or a proceeding seeking eviction, of a         |
| 3  | consumer from a rental dwelling.                           |
| 4  | "(10) Any adverse item of information related              |
| 5  | to rent or utility arrears.".                              |
| 6  | (b) APPLICABILITY.—The amendment made by this              |
| 7  | section shall apply to any consumer report (as defined in  |
| 8  | section 603 of the Fair Credit Reporting Act (15 U.S.C.    |
| 9  | 1681a)) issued on or after the date of the enactment of    |
| 10 | this Act.  |
| 11 | SEC. 6. EVICTION INFORMATION.                              |
| 12 | (a) In General.—The Secretary shall, not later             |
| 13 | than 1 year after the date of the enactment of this Act,   |
| 14 | issue rules that require each owner of a covered federally |
| 15 | assisted rental dwelling unit to ensure that each tenant   |
| 16 | of such dwelling unit owned by such owner receives infor-  |
| 17 | mation, in writing—  |
| 18 | (1) not less than once each year regarding—                |
| 19 | (A) the rights and responsibilities of such                |
| 20 | owner with regard to eviction; and                         |
| 21 | (B) local organizations and resources that                 |
| 22 | can provide assistance in eviction-related mat-            |
| 23 | ters; and  |
| 24 | (2) upon provision of any notice of eviction,              |
| 25 | stating the reason or reasons for the eviction.            |

| 1  | (b) HOTLINE.—The Secretary shall, not later than              |
|----|---|
| 2  | 1 year after the date of the enactment of this Act, estab-    |
| 3  | lish a hotline to provide assistance with regard to eviction- |
| 4  | related matters to tenants of covered federally assisted      |
| 5  | rental dwelling units.  |
| 6  | SEC. 7. DEFINITIONS.  |
| 7  | (a) For purposes of this Act:                                 |
| 8  | (1) Assistance.—The term "assistance"                         |
| 9  | means any grant, loan, subsidy, contract, cooperative         |
| 10 | agreement, or other form of financial assistance, but         |
| 11 | such term does not include the insurance or guar-             |
| 12 | antee of a loan, mortgage, or pool of loans or mort-          |
| 13 | gages.  |
| 14 | (2) COVERED FEDERALLY ASSISTED RENTAL                         |
| 15 | DWELLING UNIT.—The term "covered federally as-                |
| 16 | sisted rental dwelling unit" means a residential              |
| 17 | dwelling unit that—   |
| 18 | (A) is made available for rental; and                         |
| 19 | (B)(i) for which assistance is provided, or                   |
| 20 | that is part of a housing project for which as-               |
| 21 | sistance is provided, under any program admin-                |
| 22 | istered by the Secretary of Housing and Urban                 |
| 23 | Development, including—                                       |

| 1  | (I) the public housing program         |
|----|--|
| 2  | under the United States Housing Act    |
| 3  | of 1937 (42 U.S.C. 1437 et seq.);      |
| 4  | (II) the program for rental as-        |
| 5  | sistance under section 8 of the United |
| 6  | States Housing Act of 1937 (42         |
| 7  | U.S.C. 1437f);                         |
| 8  | (III) the HOME Investment              |
| 9  | Partnerships program under title II of |
| 10 | the Cranston-Gonzalez National Af-     |
| 11 | fordable Housing Act (42 U.S.C.        |
| 12 | 12721 et seq.);                        |
| 13 | (IV) title IV of the McKinney-         |
| 14 | Vento Homeless Assistance Act (42      |
| 15 | U.S.C. 11360 et seq.);                 |
| 16 | (V) the Housing Trust Fund pro-        |
| 17 | gram under section 1338 of the Hous-   |
| 18 | ing and Community Development Act      |
| 19 | of 1992 (12 U.S.C. 4568);              |
| 20 | (VI) the program for supportive        |
| 21 | housing for the elderly under section  |
| 22 | 202 of the Housing Act of 1959 (12     |
| 23 | U.S.C. 1701q);                         |
| 24 | (VII) the program for supportive       |
| 25 | housing for persons with disabilities  |

| 1  | under section 811 of the Cranston-             |
|----|--|
| 2  | Gonzalez National Affordable Housing           |
| 3  | Act (42 U.S.C. 8013);                          |
| 4  | (VIII) the AIDS Housing Oppor-                 |
| 5  | tunities program under subtitle D of           |
| 6  | title VIII of the Cranston-Gonzalez            |
| 7  | National Affordable Housing Act (42            |
| 8  | U.S.C. 12901 et seq.);                         |
| 9  | (IX) the program for Native                    |
| 10 | American housing under the Native              |
| 11 | American Housing Assistance and                |
| 12 | Self-Determination Act of 1996 (25             |
| 13 | U.S.C. 4101 et seq.); and                      |
| 14 | (X) the program for housing as-                |
| 15 | sistance for Native Hawaiians under            |
| 16 | title VIII of the Native American              |
| 17 | Housing Assistance and Self-Deter-             |
| 18 | mination Act of 1996 (25 U.S.C.                |
| 19 | 4221 et seq.); or                              |
| 20 | (ii) is a property, or is on or in a property, |
| 21 | that has a Federally backed mortgage loan or   |
| 22 | Federally backed multifamily mortgage loan, as |
| 23 | such terms are defined in section 4024(a) of   |
| 24 | the CARES Act (15 U.S.C. 9058(a)).             |

| 1  | (3) COVERED HOUSING.—The term "covered              |
|----|---|
| 2  | housing" means a dwelling unit assisted with        |
| 3  | amounts made available, or a loan or mortgage       |
| 4  | made, insured, or guaranteed, under any of the fol- |
| 5  | lowing programs:                                    |
| 6  | (A) The programs for tenant- and project-           |
| 7  | based rental assistance under section 8 of the      |
| 8  | United States Housing Act of 1937 (42 U.S.C.        |
| 9  | 1437f).   |
| 10 | (B) The program for public housing under            |
| 11 | the United States Housing Act of 1937 (42           |
| 12 | U.S.C. 1437 et seq.).                               |
| 13 | (C) The program for supportive housing              |
| 14 | for the elderly under section 202 of the Hous-      |
| 15 | ing Act of 1959 (12 U.S.C. 1701q).                  |
| 16 | (D) The program for supportive housing              |
| 17 | for persons with disabilities under section 811     |
| 18 | of the Cranston-Gonzalez National Affordable        |
| 19 | Housing Act (42 U.S.C. 8013).                       |
| 20 | (E) The community development block                 |
| 21 | grant program under title I of the Housing and      |
| 22 | Community Development Act of 1974 (42               |
| 23 | U.S.C. 5301 et seq.).                               |
| 24 | (F) The HOME Investment Partnerships                |
| 25 | program under titles I and II of the Cranston-      |

| 1  | Gonzalez National Affordable Housing Act (42       |
|----|--|
| 2  | U.S.C. 12704 et seq.).                             |
| 3  | (G) The program for housing opportunities          |
| 4  | for persons with AIDS under subtitle D of title    |
| 5  | VIII of the Cranston-Gonzalez National Afford-     |
| 6  | able Housing Act (42 U.S.C. 12901 et seq.).        |
| 7  | (H) The programs for homeless assistance           |
| 8  | under title IV of the McKinney-Vento Homeless      |
| 9  | Assistance Act (42 U.S.C. 11361 et seq.).          |
| 10 | (4) COVERED HOUSING ASSISTANCE.—The term           |
| 11 | "covered housing assistance" means assistance      |
| 12 | under any program specified in paragraph (3).      |
| 13 | (5) Legal counsel.—The term "legal coun-           |
| 14 | sel" means full representation by an attorney      |
| 15 | throughout proceedings in issue.                   |
| 16 | (6) Owner.—For the purposes of this Act, the       |
| 17 | term "owner" means any private person or entity,   |
| 18 | including a cooperative, an agency of the Federal  |
| 19 | Government, or a public housing agency, having the |
| 20 | legal right to lease or sublease dwelling units.   |
| 21 | (7) Secretary.—The term "Secretary" means          |
| 22 | Secretary of Housing and Urban Development.        |